

Control No. 498571  
1 November 1955POPULATION AND MANPOWERFrequency of Meetings: 2 meetings during FY 1955

| <u>SC Members</u><br><u>Evaluation</u> | <u>Valuable?</u> | <u>Continue?</u> | <u>Future Work?</u>   | <u>Faults?</u> |
|--|------------------|------------------|---|----------------|
| AFOM                                   | Yes              | Yes              | Filling of gaps and avoiding duplication  | -              |
| 1-2                                    | Yes              | Yes-monthly      | Continue as at present  | none           |
| Commerce                               | Yes - very       | Yes              | Discuss needed research; clearing house for outline and discussing proposed projects; presentation of research methods and findings                                     | none           |
| OIR                                    | Yes              | Yes              | -   | -              |
| ORR                                    | Yes              | Yes              | Complete gaps yet unfilled and new ones as arise; review external research projects; continue review of finished intelligence and methodology, for better understanding | -              |

Subcommittee's Evaluation of Itself (From Annual Report)Evaluation of the Role of the Subcommittee

"The staff of the EIC Committee has been very helpful in the work of the subcommittee. General clearances and ad hoc clearances have been promptly facilitated by security officials.

"The Subcommittee on Population and Manpower has been a very useful mechanism for coordinating research, research problems and for assistance in the movement for future research during the current year for the members of the subcommittee.

1 November 1955  
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The subcommittee serves as a forum for the study and discussion of current and completed projects undertaken by member agencies. In particular, the subcommittee provides special aid to CENSUS in its work on the population and manpower of foreign countries and in its assistance to AIR on the population of strategic air target areas."

#### Future Program of the Subcommittee

"Of immediate concern to the members of the subcommittee is the problem of agreement on the validity of the estimates of population in Communist China. Also, the subcommittee will discuss the advisability of establishing a regular system of quarterly meetings."

#### Secretariat's Evaluation of Subcommittee Activities

Many of the representatives on this subcommittee worked together on population problems since prior to the establishment of the EIC. Last year it met less frequently than the year before - in part because of clearance problems and retirement of one of the key participants. Steps are in progress, however, which may make the services of this last mentioned individual available on a "consultant" basis. Between meetings the individual members of this group maintain close contacts and consult the chairman frequently (in his capacity as the principal coordinator of the group) in their normal professional relationships. Agency responsibilities within the group are clearly understood and research appears to be proceeding satisfactorily. There are no special problems apparent.

#### Recommended EIC Action:

1. To commend the subcommittee for its effective operation.
2. To encourage the subcommittee to *actively continue its* ~~schedule more frequent "ad hoc" meetings for the informal review of important substantive reports and methodological problems.~~

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TO : EIC Secretariat

22 August 1955

FROM : EIC Subcommittee on Population and Manpower

SUBJECT: Annual Review of Activities and Accomplishments of the EIC Subcommittee on Population and Manpower

1. Review of the Intelligence Product and the Research Facilities Available for Producing Intelligence in the Subcommittee's Field of Competence

- a. This review is based on the action of the secretary in search of the files on the committee's actions and on his knowledge of the product of the various members of the intelligence community concerned with research in problems of population and manpower.
- b. The subcommittee finds the professional resources available in the government fairly adequate to meet the needs of the United States in the field of foreign population and manpower research. The professional capabilities of the practicing researchers are adequate. However, there are major deficiencies in the data available. An example is the problem of population and manpower data for China and the whole of Southeast Asia. Provincial data are lacking in particular.
- c. Conclusions of the subcommittee on the allocation of research responsibilities among member agencies:
  - (1) G-2 to handle questions of military manpower and total population.
  - (2) A-2 to treat questions of air force manpower and the population of strategic air target areas.
  - (3) N-2 to handle questions of naval manpower, and the population of strategic naval target areas.
  - (4) CENSUS to develop population and labor force estimates (on Unclassified bases) of the Satellites and Southeast Asia (including China); to assist A-2 to study the population of strategic air target areas; to assist LABOR in the study of industrial labor in the Satellite areas; (secondarily) to estimate the population of the USSR from Unclassified sources; and to assist CIA in almost any demographic problem necessary.

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- (5) LABOR to be concerned with estimates of labor force for any country, and of labor productivity in the Satellites.
- (6) STATE to be concerned with NIS estimates, and in general with estimates of population and manpower for all countries of the world.
- (7) CIA to be concerned with estimates of population and manpower and of labor productivity in the Satellites, Southeast Asia (including China), and especially the USSR.

## 2. Programming of Research Priorities

The following critical deficiencies have been identified:

- (1) Productivity of Labor in the Soviet Bloc. CIA has assumed responsibility for study in the USSR. One study on industrial labor productivity has been published; another on agricultural labor productivity is in process of publication. LABOR has agreed in fiscal year 1955-56 to undertake studies in one or two Satellites, preferably Czechoslovakia and/or Poland, dealing with selected industries and using physical volume of production rather than prices as the basis for determining labor productivity.
- (2) Population and Manpower in Strategic Areas. AEC, CENSUS, and CIA are coordinating in continuing studies of strategic target areas. More and better data are being developed by provinces and regions.

## 3. Discussion of Basic Statistics and of Intelligence Research Techniques

In general, the members of the subcommittee have customarily relied upon the basic intelligence data developed from the basic research studies within any particular member's field of primary responsibility. A relatively wide area of agreement on basic data is a recurrent characteristic of the working relationships of the members of the subcommittee. This has been based on competence, good fellowship, and mutual respect. The Secretary of the general EIC Committee has contributed greatly to the development of the fine working relationships of the members. The members regularly consult and coordinate with each other in their important projects.

Two meetings were held this year in which the discussion of research techniques and methods occurred. The first concerned itself with preliminary discussions of the methods LABOR should

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use in their studies of Satellite labor productivity, and with a general analysis of the revisions CENSUS was making on the projections of the population of the USSR. The second meeting held discussions on (1) a report on the progress of a study on the population and labor force in Manchuria (CENSUS), (2) a report on the development of the Communist Chinese industrial labor force (CIA), (3) an account of the regional studies being made at the Library of Congress on Chinese population (AIR), and (4) the validity of the Communist Chinese count of total population.

The last subject, in particular, will require further deliberation on the part of the subcommittee. It seems likely that, until the Communists in China acquire more experience in collecting information on their population, and until the government acquires more knowledge of its economy, some members of the subcommittee may continue to doubt the validity of their data. There also appears considerable room for doubting the reliability of Chinese estimates of population and manpower prior to 1953, when the current estimate was made. The subcommittee is hopeful of developing a common area of agreement during the coming fiscal year.


4. Evaluation of the Role of the Subcommittee

- a. The staff of the EIC Committee has been very helpful in the work of the subcommittee. General clearances and ad hoc clearances have been promptly facilitated by security officials.
- b. The Subcommittee on Population and Manpower has been a very useful mechanism for coordinating research, research problems and for assistance in the movement for future research during the current year for the members of the subcommittee. The subcommittee serves as a forum for the study and discussion of current and completed projects undertaken by member agencies. In particular, the subcommittee provides special aid to CENSUS in its work on the population and manpower of foreign countries and in its assistance to AIR on the population of strategic air target areas.

5. Future Program of the Subcommittee

Of immediate concern to the members of the subcommittee is the problem of agreement on the validity of the estimates of population in Communist China. Also, the subcommittee will discuss the advisability of establishing a regular system of quarterly meetings.

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Executive Secretary  
Subcommittee on Population and Manpower

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